

DHS - Youth Services

Audit Findings

DIVISION OF LEGISLATIVE AUDIT
AUDIT OF :
DEPARTMENT OF HUMAN SERVICES
FOR THE YEAR ENDED JUNE 30, 2015

Findings

Recommendations

Audit findings are reported under the DHS Director's Office/Office of Chief Counsel.

State Contracts Over \$50,000 Awarded To Minority Owned Businesses Fiscal Year 2015

State Contracts over \$50,000 awarded to Minority Owned Businesses are reported under the DHS Director's Office/Office of Chief Counsel.

Department Appropriation Summary

Historical Data

Agency Request and Recommendations

Appropriation	2014-2015		2015-2016		2015-2016		2016-2017					
	Actual	Pos	Budget	Pos	Authorized	Pos	Legislative Recommendation	Pos	Agency Request	Pos	Executive Recommendation	Pos
2QZ Community Based Sanctions	2,480,444	0	2,550,000	0	2,550,000	0	2,550,000	0	2,550,000	0	2,550,000	0
2RA Juvenile Account Incentive Block Grant	214,381	0	669,097	0	1,671,520	0	1,671,520	0	1,671,520	0	1,671,520	0
2RB Community Services	15,668,023	0	15,809,827	0	20,150,017	0	20,150,017	0	20,150,017	0	20,150,017	0
2RC Federal Child & Youth Service Grants	4,324,467	0	4,631,685	0	6,262,546	0	6,262,546	0	6,262,546	0	6,262,546	0
2YH Residential Services	25,593,124	0	26,898,250	0	29,291,690	0	29,291,690	0	29,291,690	0	29,291,690	0
896 Division of Youth Services	6,682,973	92	8,290,416	87	10,580,680	90	10,583,142	90	10,583,142	88	10,583,142	90
Total	54,963,412	92	58,849,275	87	70,506,453	90	70,508,915	90	70,508,915	88	70,508,915	90

Funding Sources		%		%		%		%		%
General Revenue 4000010	48,258,558	87.8	47,808,456	81.2	48,311,143	80.1	52,361,452	81.4	48,311,143	80.1
Federal Revenue 4000020	4,595,694	8.4	5,384,933	9.2	7,229,083	12.0	7,229,083	11.2	7,229,083	12.0
Trust Fund 4000050	214,381	0.4	669,097	1.1	1,671,520	2.8	1,671,520	2.6	1,671,520	2.8
Merit Adjustment Fund 4000055	0	0.0	35,091	0.1	0	0.0	0	0.0	0	0.0
Transfer to Ar Pub Defender 4000603	(93,634)	(0.2)	(240,000)	(0.4)	(240,000)	(0.4)	(240,000)	(0.4)	(240,000)	(0.4)
Transfer to DFA Disbursing 4000610	(400,000)	(0.7)	(400,000)	(0.7)	(400,000)	(0.7)	(400,000)	(0.6)	(400,000)	(0.7)
Transfer to Medicaid Match 4000660	0	0.0	0	0.0	0	0.0	0	0.0	0	0.0
Various Program Support 4000730	2,388,413	4.3	5,591,698	9.5	3,739,698	6.2	3,739,698	5.8	3,739,698	6.2
Total Funds	54,963,412	100.0	58,849,275	100.0	60,311,444	100.0	64,361,753	100.0	60,311,444	100.0
Excess Appropriation/(Funding)	0		0		10,197,471		6,147,162		10,197,471	
Grand Total	54,963,412		58,849,275		70,508,915		70,508,915		70,508,915	

Analysis of Budget Request

Appropriation: 2QZ - Community Based Sanctions

Funding Sources: DYS - Youth Services Fund Account

This Community Based Sanctions appropriation is used by the Division of Youth Services (DYS) to ensure appropriate sanctions for juveniles adjudicated delinquent. This program is intended to provide a range of sanction alternatives for juveniles who are adjudicated delinquent and for those who fail to comply with aftercare plans or orders of the Court.

The intent of this program is to provide more options for the Courts and Community Based Providers in working with juveniles in the community rather than committing them to DYS. The primary goal of graduated (progressive) sanctions is to reduce problem behaviors, and include the following examples:

- Verbal Warnings
- Contracts with conditions (curfews, increased treatment, increased drug testing, etc.)
- Community Service/Work Crew hours
- Day Reporting
- Electronic Monitoring
- Short Term Confinement (requires court involvement)
- Long Term Confinement (requires court involvement)

Funding for this appropriation is general revenue (DYS-Youth Services Fund Account) and other revenues which are indicated as various program support that become available, such as funding certified under the 45 day rule.

The Agency Request reflects the FY17 requests from the 2014 Fall Budget Hearings Summary Manuals. The Legislative Recommendation and Executive Recommendation reflect the FY17 ALC/JBC recommendation from the 2014 Fall Budget Hearings Summary Manuals, any Governor's Letters adopted and member amendments.

Appropriation Summary

Appropriation: 2QZ - Community Based Sanctions

Funding Sources: DYS - Youth Services Fund Account

Appropriation	2014-2015	2015-2016	2015-2016	2016-2017		
	Actual	Budget	Authorized	Legislative Recommendation	Agency Request	Executive Recommendation
Grants and Aid 5100004	2,480,444	2,550,000	2,550,000	2,550,000	2,550,000	2,550,000
Total	2,480,444	2,550,000	2,550,000	2,550,000	2,550,000	2,550,000
Funding Sources						
General Revenue 4000010	2,480,444	2,550,000		2,550,000	2,550,000	2,550,000
Total Funding	2,480,444	2,550,000		2,550,000	2,550,000	2,550,000
Excess Appropriation/(Funding)	0	0		0	0	0
Grand Total	2,480,444	2,550,000		2,550,000	2,550,000	2,550,000

Analysis of Budget Request

Appropriation: 2RA - Juvenile Account Incentive Block Grant

Funding Sources: TYS - Juvenile Accountability Incentive Block Grant (JAIBG) Trust Fund

The Juvenile Accountability Incentive Block Grant (JAIBG) appropriation is a federal program administered by the Office of Juvenile Justice and Delinquency Prevention program within the US Department of Justice. The JAIBG is designed to promote greater accountability in the juvenile justice system by targeting 16 specified program purpose areas, including the following:

- Graduated sanctions for juvenile offenders
- Construction of juvenile detention or correctional facilities
- Hiring of judges/probation officers/public defenders and pre-trial services
- Hiring prosecutors
- Funding to prosecutors, including technology, equipment and training programs
- Training for law enforcement & court personnel
- Juvenile gun courts
- Juvenile drug courts
- Juvenile records system
- Inter-agency information sharing programs
- Accountability based programs
- Risk and Needs assessment
- School safety accountability based programs
- Restorative justice programs
- Juvenile courts and probation programs
- Hiring/training detention & corrections personnel

Funding for this appropriation is 100% federal JAIBG funds that are designated for local units of government. The State established and utilizes an interest bearing trust fund to deposit program funds received through a grant award under the JAIBG program. State and local governments that are eligible to receive JAIBG funds must establish a coordinated enforcement plan developed by a Juvenile Crime Enforcement Coalition (JCEC) at either the state or local level for the purpose of reducing juvenile crime.

The Agency Request reflects the FY17 requests from the 2014 Fall Budget Hearings Summary Manuals. The Legislative Recommendation and

Executive Recommendation reflect the FY17 ALC/JBC recommendation from the 2014 Fall Budget Hearings Summary Manuals, any Governor's Letters adopted and member amendments.

Appropriation Summary

Appropriation: 2RA - Juvenile Account Incentive Block Grant

Funding Sources: TYS - Juvenile Accountability Incentive Block Grant (JAIBG) Trust Fund

Appropriation	2014-2015	2015-2016	2015-2016	2016-2017		
	Actual	Budget	Authorized	Legislative Recommendation	Agency Request	Executive Recommendation
Grants and Aid 5100004	214,381	669,097	1,671,520	1,671,520	1,671,520	1,671,520
Total	214,381	669,097	1,671,520	1,671,520	1,671,520	1,671,520
Funding Sources						
Trust Fund 4000050	214,381	669,097		1,671,520	1,671,520	1,671,520
Total Funding	214,381	669,097		1,671,520	1,671,520	1,671,520
Excess Appropriation/(Funding)	0	0		0	0	0
Grand Total	214,381	669,097		1,671,520	1,671,520	1,671,520

Analysis of Budget Request

Appropriation: 2RB - Community Services

Funding Sources: DYS - Youth Services Fund Account

The Community Services appropriation is utilized by the Division of Youth Services (DYS) to purchase services from community based providers for non-committed youth who are considered at risk or low risk, and for juveniles transferred from a DYS residential program to aftercare. These services include electronic monitoring, intensive supervision and tracking, day services (educational services for youth admitted to the program who are not enrolled in school), crime prevention/intervention and aftercare supervision for state custody youth.

In addition to non-residential programs offered, emergency shelter services are provided along with community based non secure residential treatment for juveniles whose emotional and/or behavioral problems cannot be remedied in his/her home. These services are available in each of the 28 judicial districts, and are provided by privately operated, nonprofit organizations to juveniles up to 18 years of age. Aftercare services are provided to juveniles up to 21 years of age.

Funding for this appropriation is general revenue (DYS-Youth Services Fund Account) and other revenues which are indicated as various program support that become available, such as Targeted Case Management and Rehab funding.

The Agency Request reflects the FY17 requests from the 2014 Fall Budget Hearings Summary Manuals. The Legislative Recommendation and Executive Recommendation reflect the FY17 ALC/JBC recommendation from the 2014 Fall Budget Hearings Summary Manuals, any Governor's Letters adopted and member amendments.

Appropriation Summary

Appropriation: 2RB - Community Services

Funding Sources: DYS - Youth Services Fund Account

Appropriation	2014-2015 Actual	2015-2016 Budget	2015-2016 Authorized	2016-2017		
				Legislative Recommendation	Agency Request	Executive Recommendation
Grants and Aid 5100004	15,668,023	15,809,827	20,150,017	20,150,017	20,150,017	20,150,017
Total	15,668,023	15,809,827	20,150,017	20,150,017	20,150,017	20,150,017
Funding Sources						
General Revenue 4000010	15,409,701	14,126,334		14,637,608	18,075,017	14,637,608
Various Program Support 4000730	258,322	1,683,493		75,000	75,000	75,000
Total Funding	15,668,023	15,809,827		14,712,608	18,150,017	14,712,608
Excess Appropriation/(Funding)	0	0		5,437,409	2,000,000	5,437,409
Grand Total	15,668,023	15,809,827		20,150,017	20,150,017	20,150,017

Analysis of Budget Request

Appropriation: 2RC - Federal Child & Youth Service Grants

Funding Sources: FWF - DHS Federal

This appropriation enables the Division of Youth Services to provide grants to various entities for delinquency programs in accordance with the U.S. Department of Justice. Programs focus on training local officials and staff to work with juveniles to prevent delinquency at the local level by developing comprehensive strategies for prevention, community policing, reducing disproportionate minority confinement, ensuring separation of children from adults in confinement when detention is unavoidable, removing non-offending youth from correctional facilities and promoting gender specific services to meet the needs of females to prevent them entering the juvenile justice system.

Funding for this appropriation is 100% federal revenue. The federal funds are derived from Juvenile Justice and Delinquency Prevention grants (JJPD), Social Service Block Grants (SSBG) and Title I funding.

The Agency Request reflects the FY17 requests from the 2014 Fall Budget Hearings Summary Manuals. The Legislative Recommendation and Executive Recommendation reflect the FY17 ALC/JBC recommendation from the 2014 Fall Budget Hearings Summary Manuals, any Governor's Letters adopted and member amendments.

Appropriation Summary

Appropriation: 2RC - Federal Child & Youth Service Grants

Funding Sources: FWF - DHS Federal

Appropriation	2014-2015	2015-2016	2015-2016	2016-2017		
	Actual	Budget	Authorized	Legislative Recommendation	Agency Request	Executive Recommendation
Grants and Aid 5100004	4,324,467	4,631,685	6,262,546	6,262,546	6,262,546	6,262,546
Total	4,324,467	4,631,685	6,262,546	6,262,546	6,262,546	6,262,546
Funding Sources						
Federal Revenue 4000020	4,324,467	4,631,685		6,262,546	6,262,546	6,262,546
Total Funding	4,324,467	4,631,685		6,262,546	6,262,546	6,262,546
Excess Appropriation/(Funding)	0	0		0	0	0
Grand Total	4,324,467	4,631,685		6,262,546	6,262,546	6,262,546

Analysis of Budget Request

Appropriation: 2YH - Residential Services

Funding Sources: DYS - Youth Services Fund Account

This appropriation provides residential services for juveniles committed to the Division of Youth Services. Following evaluation at the state operated observation and assessment facility; juveniles are placed in an appropriate program in a secure and/or specialized treatment environment. The Division operates seven juvenile residential facilities that house and treat the state's most serious chronic or violent juvenile offenders committed to the Division by the State's District Courts.

Residential services are provided to juveniles through contracts with private community providers and include the following:

Arkansas Juvenile Assessment & Treatment Center (AJATC)

Provides centralized intake for all juveniles assigned to DYS and is assigned for the most serious violent/sexual offenders and for those that disrupt placement due to behavior issues. This facility houses 143 youth.

Eight Regional Juvenile Treatment Centers

Provide services for males age 14-18, females age 14-21 (housed at the Mansfield female unit) and males age 18-21 housed at the Dermott Juvenile Correctional Facility (JCF). These facilities house a total of 204 youth.

Alternative placement and Specialized Treatment Programs

The Division contracts with 12 different provider groups throughout the state to provide specialized treatment including Psychiatric/Therapeutic Treatments, Sex Offender Treatment and Substance Abuse Treatment.

Funding for this appropriation is general revenue (DYS-Youth Services Fund Account) and other revenues which are indicated as various program support that become available, such as Targeted Case Management and Rehab funding.

The Agency Request reflects the FY17 requests from the 2014 Fall Budget Hearings Summary Manuals. The Legislative Recommendation and Executive Recommendation reflect the FY17 ALC/JBC recommendation from the 2014 Fall Budget Hearings Summary Manuals, any Governor's Letters adopted and member amendments.

Appropriation Summary

Appropriation: 2YH - Residential Services

Funding Sources: DYS - Youth Services Fund Account

Appropriation	2014-2015 Actual	2015-2016 Budget	2015-2016 Authorized	2016-2017		
				Legislative Recommendation	Agency Request	Executive Recommendation
Grants and Aid 5100004	25,593,124	26,898,250	29,291,690	29,291,690	29,291,690	29,291,690
Total	25,593,124	26,898,250	29,291,690	29,291,690	29,291,690	29,291,690
Funding Sources						
General Revenue 4000010	23,525,157	23,047,682		23,036,921	23,649,821	23,036,921
Various Program Support 4000730	2,067,967	3,850,568		3,641,869	3,641,869	3,641,869
Total Funding	25,593,124	26,898,250		26,678,790	27,291,690	26,678,790
Excess Appropriation/(Funding)	0	0		2,612,900	2,000,000	2,612,900
Grand Total	25,593,124	26,898,250		29,291,690	29,291,690	29,291,690

Analysis of Budget Request

Appropriation: 896 - DHS–Admin Paying Account

Funding Sources: PWP - Administration Paying

The Division of Youth Services was created by Act 1296 of 1993 to be entirely devoted “to handling the problems of youths involved with the juvenile justice system.” The primary responsibilities of DYS as it functions today are to coordinate components of the juvenile justice system, establish serious offender programs, expand community based-services, and provide services to delinquent and Family-in-Need-of-Services (FINS) youth. Other responsibilities of the agency include research related to juvenile delinquency and related problems, development of programs for early intervention and prevention of juvenile delinquency and maintenance of information on juvenile delinquents in the state. This appropriation provides administrative support for the Division of Youth Services.

Funding for this appropriation includes general revenue (DYS - Youth Services Fund Account), federal revenues, and other revenues that become available, which are indicated as various program support. The federal funds are derived from Juvenile Justice and Delinquency Prevention Program (JJDP) funds, Juvenile Accountability Block Grant (JAPBG) funds and Title I funds. Various program support can also include sources such as Carl Perkins Grant funding, McArthur Private Grant funding and Attorney General’s Office settlements.

The Agency Request reflects the FY17 requests from the 2014 Fall Budget Hearings Summary Manuals. The Legislative Recommendation and Executive Recommendation reflect the FY17 ALC/JBC recommendation from the 2014 Fall Budget Hearings Summary Manuals, any Governor’s Letters adopted and member amendments.

Appropriation Summary

Appropriation: 896 - DHS--Admin Paying Account

Funding Sources: PWP - Administration Paying

Appropriation		2014-2015	2015-2016	2015-2016	2016-2017		
		Actual	Budget	Authorized	Legislative Recommendation	Agency Request	Executive Recommendation
Regular Salaries	5010000	3,336,899	3,630,269	3,648,965	3,650,965	3,650,965	3,650,965
	#Positions	92	87	90	90	88	90
Extra Help	5010001	39,860	40,008	40,008	40,008	40,008	40,008
	#Extra Help	2	34	34	34	34	34
Personal Services Matching	5010003	1,216,285	1,277,227	1,296,814	1,297,276	1,297,276	1,297,276
Overtime	5010006	0	8,004	8,004	8,004	8,004	8,004
Operating Expenses	5020002	1,827,344	2,883,630	3,013,339	3,013,339	3,013,339	3,013,339
Conference & Travel Expenses	5050009	81,734	97,228	114,500	114,500	114,500	114,500
Professional Fees	5060010	81,755	354,050	354,050	354,050	354,050	354,050
Data Processing	5090012	0	0	0	0	0	0
Capital Outlay	5120011	99,096	0	105,000	105,000	105,000	105,000
Statewide Prevention/Inervention Youth Dev Service	5900048	0	0	2,000,000	2,000,000	2,000,000	2,000,000
Total		6,682,973	8,290,416	10,580,680	10,583,142	10,583,142	10,583,142
Funding Sources							
General Revenue	4000010	6,843,256	8,084,440		8,086,614	8,086,614	8,086,614
Federal Revenue	4000020	271,227	753,248		966,537	966,537	966,537
Merit Adjustment Fund	4000055	0	35,091		0	0	0
Transfer to Ar Pub Defender	4000603	(93,634)	(240,000)		(240,000)	(240,000)	(240,000)
Transfer to DFA Disbursing	4000610	(400,000)	(400,000)		(400,000)	(400,000)	(400,000)
Transfer to Medicaid Match	4000660	0	0		0	0	0
Various Program Support	4000730	62,124	57,637		22,829	22,829	22,829
Total Funding		6,682,973	8,290,416		8,435,980	8,435,980	8,435,980
Excess Appropriation/(Funding)		0	0		2,147,162	2,147,162	2,147,162
Grand Total		6,682,973	8,290,416		10,583,142	10,583,142	10,583,142